# The Wisconsin Lakes Partnership: An Example of the Wisconsin Idea in Action

Eric Olson
Director, UW Extension Lakes
eolson@uwsp.edu



## Lakes!

- \*15,074 lakes in Wisconsin
- \*Most are small, 5 acres or less
- \*3,000 + lakes larger than 24 acres

# Lakes!

- \*Tourism driver
- \*Real estate values (\$100 billion?)
- \*Quality of Life
- \*Ecological value









## Three Eras of Lake Organizing in Wisconsin

\* 1898-1958 Formative Years

\* 1958-1992 Transformations and Growth

\* 1992-2012 Maturity and Mid-Life Changes



1898 Lake Geneva Association Forms

#### Public Trust Doctrine and WI Waters

- \* WI Constitution recognizes waters as public assets
- \* Diana Shooting Club v. Husting (1914) expanded public rights to include recreation
- \* Doemel v. Jantz (1923) Riparian landowners granted special right and privileges
- \* City of Milwaukee v. State (1927) Legislature must both preserve and proactively protect waters

#### Paul Husting, a Profile in Leadership

- \* Elected State Senate in 1906
- \* Authored several Water Power Acts
- \* Arrested for trespassing in 1911
- \* Elected to US Senate in 1914, the first by a direct vote of citizens
- \* Killed in a hunting accident on Rush Lake in 1917



#### Public Trust Doctrine and WI Waters

- \* WI Constitution recognizes waters as public assets
- \* Diana Shooting Club v. Husting (1914) expanded public rights to include recreation
- \* Doemel v. Jantz (1923) Riparian landowners granted special right and privileges
- \* City of Milwaukee v. State (1927) Legislature must both preserve and proactively protect waters

## Post-WWII Water Challenges

- \* Dramatic growth in outdoor recreation after WWII
- \* Motorboats



## Post-WWII Water Challenges

- \* Dramatic growth in outdoor recreation after WWII
- \* Motorboats
- \* Houseboats



Carri-Craft Catamaran Houseboat Berlin, WI

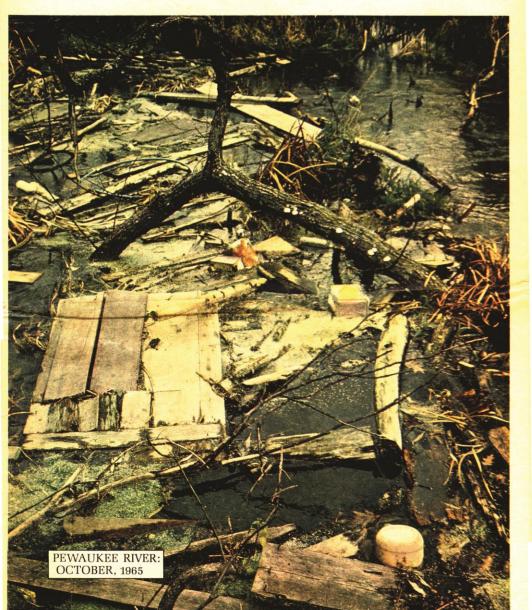
#### Transformative Years

- \* 1959 FWLPOA Inc. forms as a result of flushed waste controversy
- \* 1959 Department of Resource Development
- \* 1961 Gov. Nelson enacts ORAP, \$50 million
- \* 1957-65 UW law professor Jacob Beuscher drafts water-related bills
- \* 1965 Gov's Conference on Water Resource Management



#### THE SPREADING MENACE

An Important Series That Chronicles Pollution of Wisconsin's Waterways Color Photos of Our 'Stinking Water'



WI Water Resources Act passes in the early summer of 1966

#### Inland Lake Demonstration Project

- \* May 1968 March 1974
- \* \$1 million of <u>federal</u> funding for 12 lakes
- Wide range of lake rehabilitation and protection measures explored
- \* Examined lake organizations as institutions capable of caring for lakes



Lowell Klessig

"... local property owners were the only group with enough personal interest and proximity to manage individual lakes. However, voluntary lake associations do not have legal authority or financial ability to carry out most management schemes."

Lowell Klessig
 Chair, Environmental Resources Unit UWEX

### Chapter 33: Lake Districts

- \* Chapter 33 passed in 1974
- \* UW Extension given statutory mission of providing education services to lake communities on: lake district formation, district operation, lake ecology, and lake management
- \* State money could only cost-share with lake districts
- \* 100 districts formed by 1978
- \* Wisconsin Association of Lake Districts formed 1981

#### ACTIVITIES

1. Creating a legal lake district.

State organizational experts provide advice

> 2. Compiling existing information on the lake

Initiated by lake people with assistance from local professionals

STATE PARTNER

-Scientists (DNR) (WW) -Educators (UWEX) -Money

(DNR)

State provides cost-sharing money and consultation

State technical

experts analyze

information and

prescribe further

study

State experts analyze study results and define management alternatives

State agrees to a specific plan, offers cost-sharing money and consultation

and the watershed.

(feasibility study)

3. Collecting additional information on lake problems and their causes.

4. Analyzing the study results and formulating alternative methods for protecting or rehabilitating the take.

(project implementation)

5. Adopting and implementing a lake management plan.

The District and local professionals pull together information and send to state.

District provides money (or other matching services) and administers the study by a private consultant

District indicates ferences and local financial con-

management prestraints

> District develops a specific plan, provides money (or other matching services) and administers project work by a private contractor.

#### LOCAL PARTNER

- -\* Lake district
- -County Extension
- -District DNR
- -SWCD
- -RPC
- -SCS

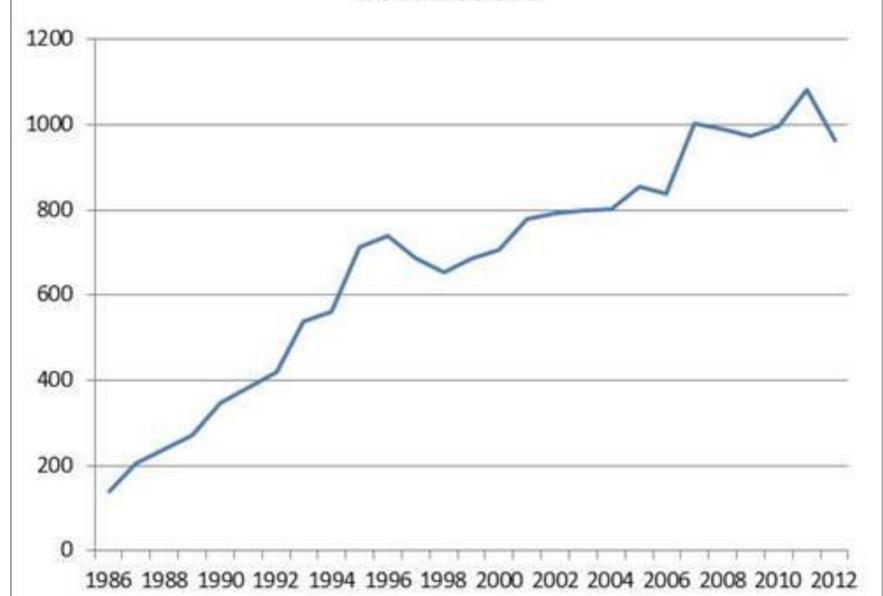
### Recession and Recovery

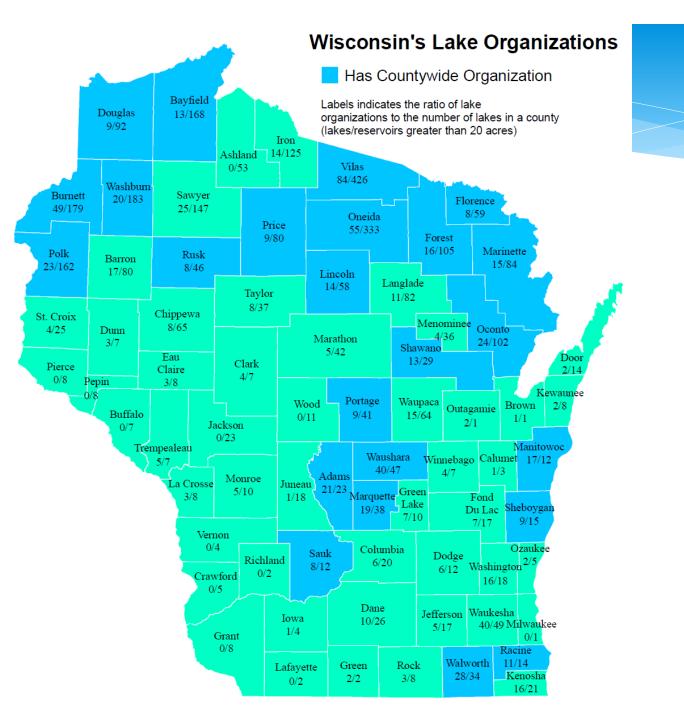
- \* 1980 Statewide referendum to allow non-resident lake district members to vote (900 K margin)
- \* 1981-82 Legislative audit and proposed elimination of lake district cost sharing
- 1986 Self-help Monitoring Program started
- \* 1987-88 Water Resources Account created
- \* 1989-90 Gas tax allocation formula improved & provides for UWEX Lakes staff

## 1992-2012 Maturity & Mid-Life Changes

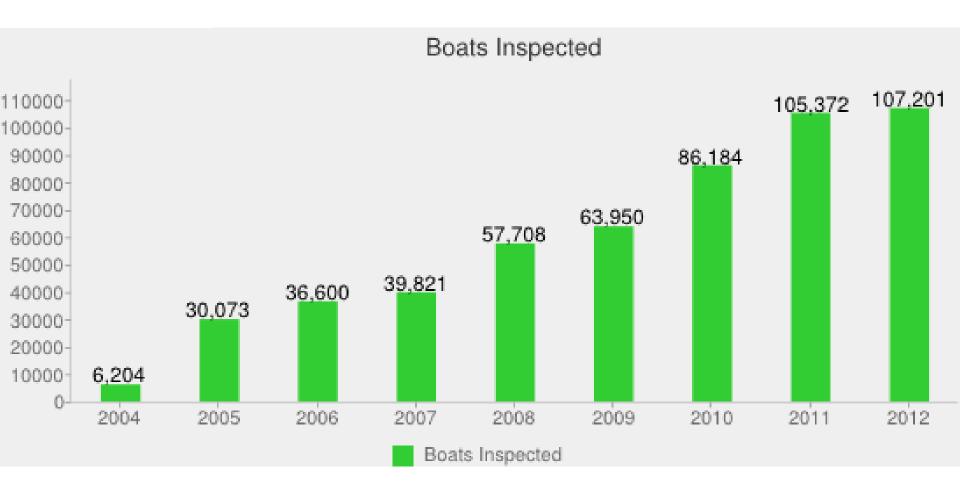
- \* 1992 WALD and WFL merge to form WAL
- \* 1997 Lake Classification Grants added
- \* 1998 Lake Leaders Institute initiated
- \* 2001 Advisory Task Force on Invasive Species
- \* 2003 Clean Boats Clean Waters initiated
- \* 2007 VHS virus in Great Lakes and Winnebago

#### Wisconsin CLMN Water Clarity Volunteers







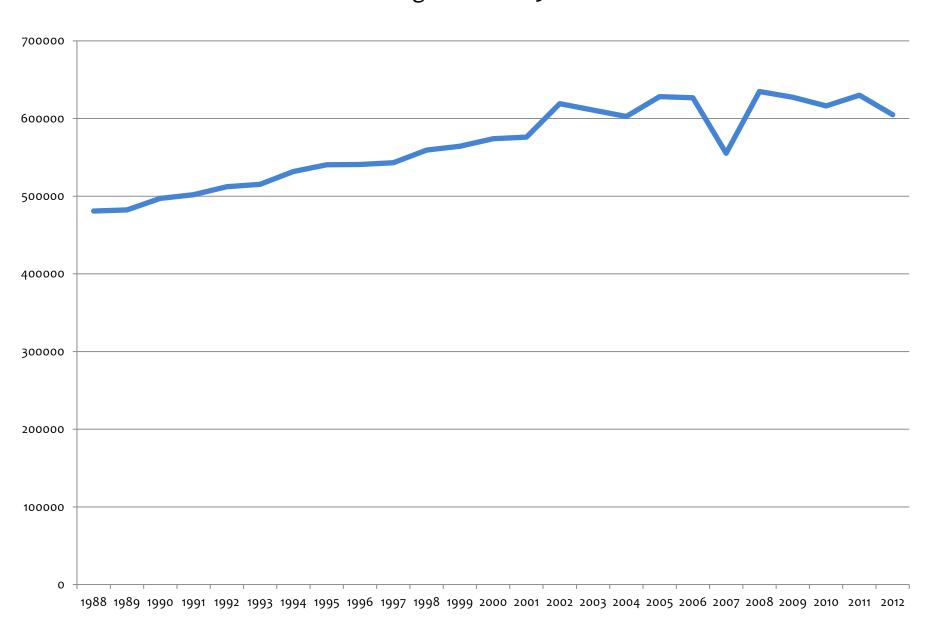


## Current Issues and Challenges Facing the Wisconsin Lakes Partnership

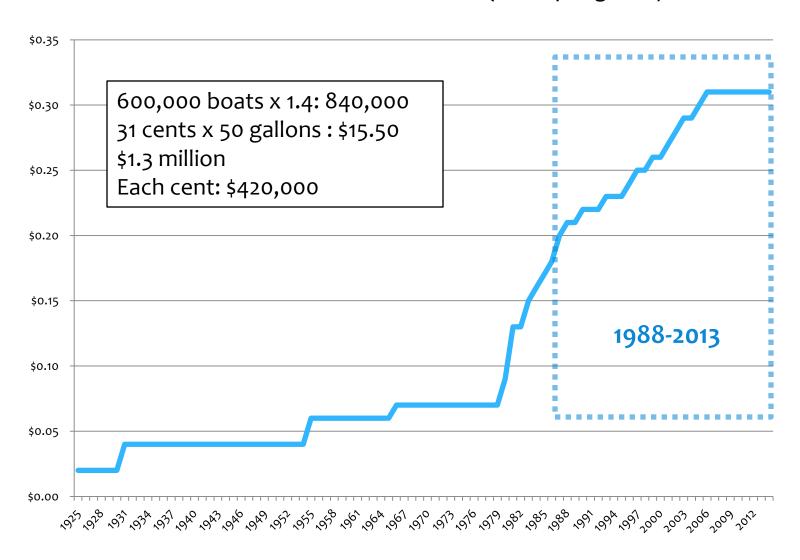
Partnership members identified four strategic issues during a strategic planning process in 2011:

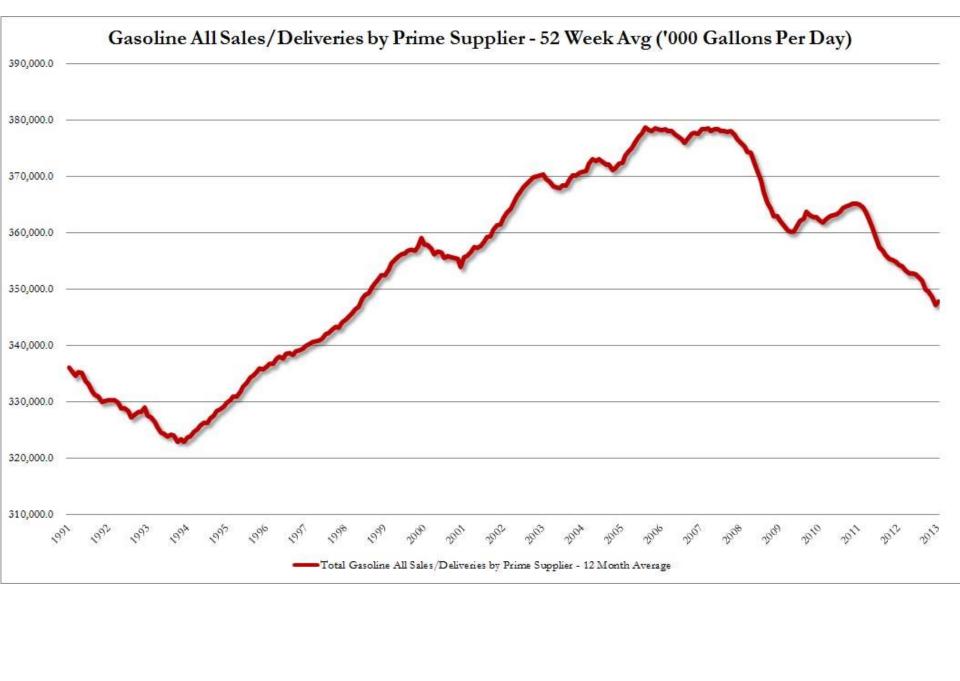
- 1. Promoting Lake Health
- 2. Inspiring & Engaging People
- 3. Working together through the Wisconsin Lakes Partnership
- 4. Funding Lakes Partnership Activities

#### Wisconsin Boat Registrations 1988-2012



#### Wisconsin Gas Tax Over Time (cents per gallon)





F-1: State Transportation Revenues by Source of Funds (nominal dollars, millions)

