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# Wisconsin's Nutrient Reduction Strategy

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November 2013



# Developed in response to:

- Gulf Hypoxia Action Plan 2008
- EPA's March 2011 memo from Nancy Stoner
- Great Lakes Water Quality Agreement of 2012
- Nutrient related water quality problems in Wisconsin's lakes, streams and groundwater



UNITED STATES ENVIRONMENTAL PROTECTION AGENCY  
WASHINGTON, D.C. 20460

MAR 16 2011

OFFICE OF  
WATER

## MEMORANDUM

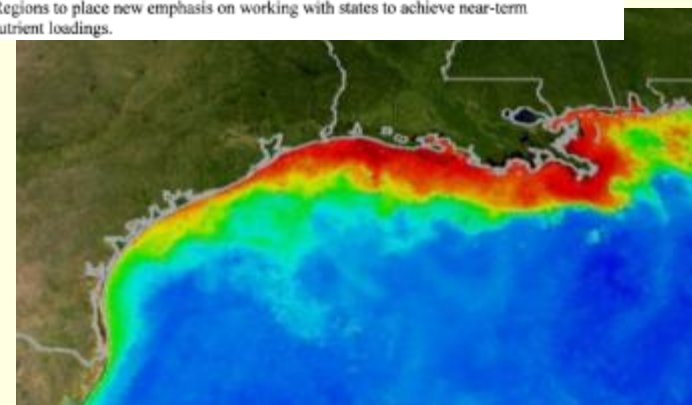
**SUBJECT:** Working in Partnership with States to Address Phosphorus and Nitrogen Pollution through Use of a Framework for State Nutrient Reductions

**FROM:** Nancy K. Stoner  
Acting Assistant Administrator

A handwritten signature in black ink, appearing to read "Nancy K. Stoner".

**TO:** Regional Administrators, Regions 1-10

This memorandum reaffirms EPA's commitment to partnering with states and collaborating with stakeholders to make greater progress in accelerating the reduction of nitrogen and phosphorus loadings to our nation's waters. The memorandum synthesizes key principles that are guiding and that have guided Agency technical assistance and collaboration with states and urges the Regions to place new emphasis on working with states to achieve near-term reductions in nutrient loadings.



# Wisconsin Response

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## ■ Given:

- new phosphorus rules and regulations adopted in 2010;
- point source phosphorus discharge limits in place since 1993 or earlier; and
- programs on-going for 30 years, general approach:

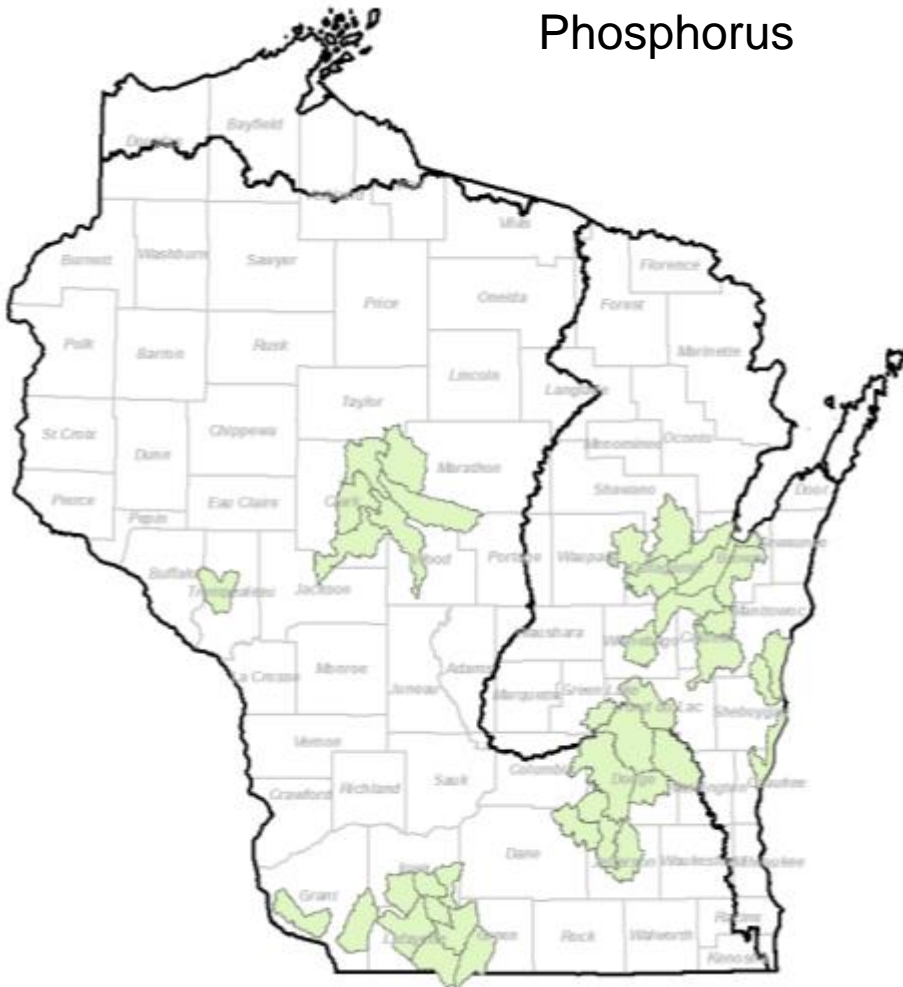
1. Build on existing programs
2. Identify and fill program gaps
3. Enhance coordination
4. Have not proposed any new rules or regulations

- Strategy includes many federal, state and local programs being implemented in Wisconsin

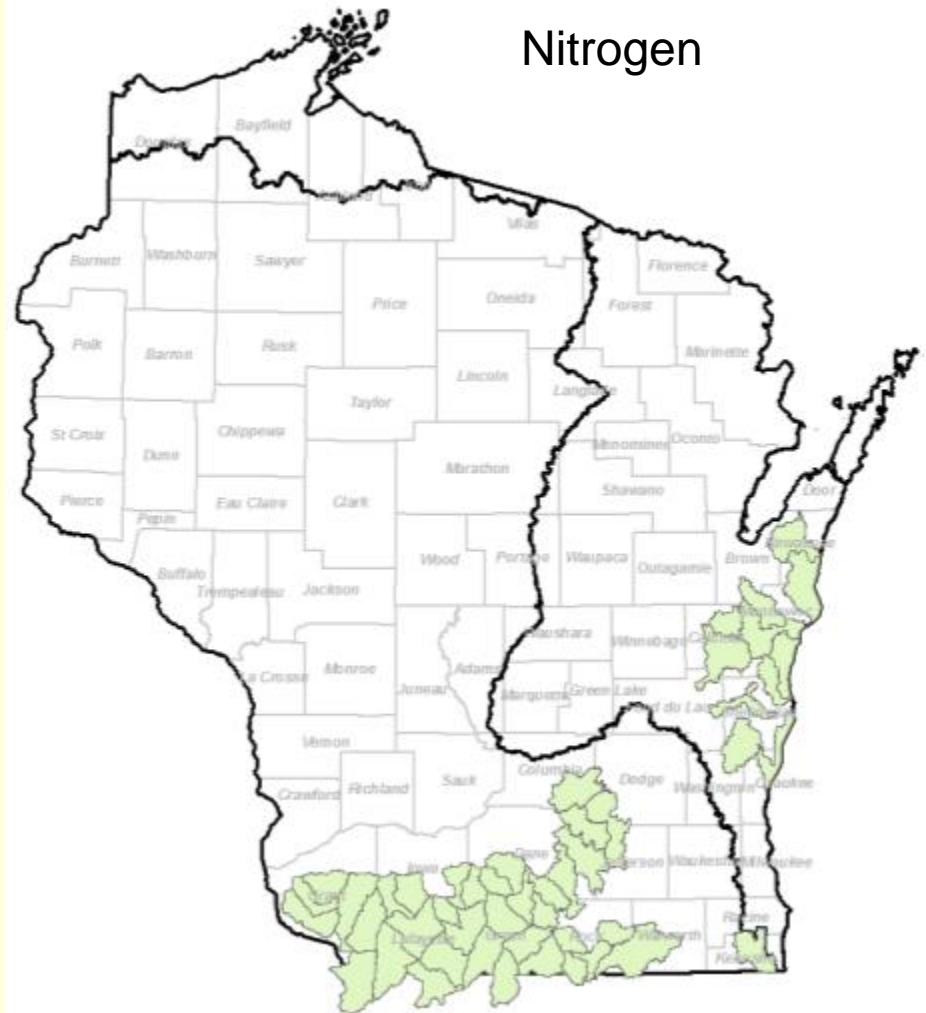


# Greatest Contributing Watersheds

Phosphorus

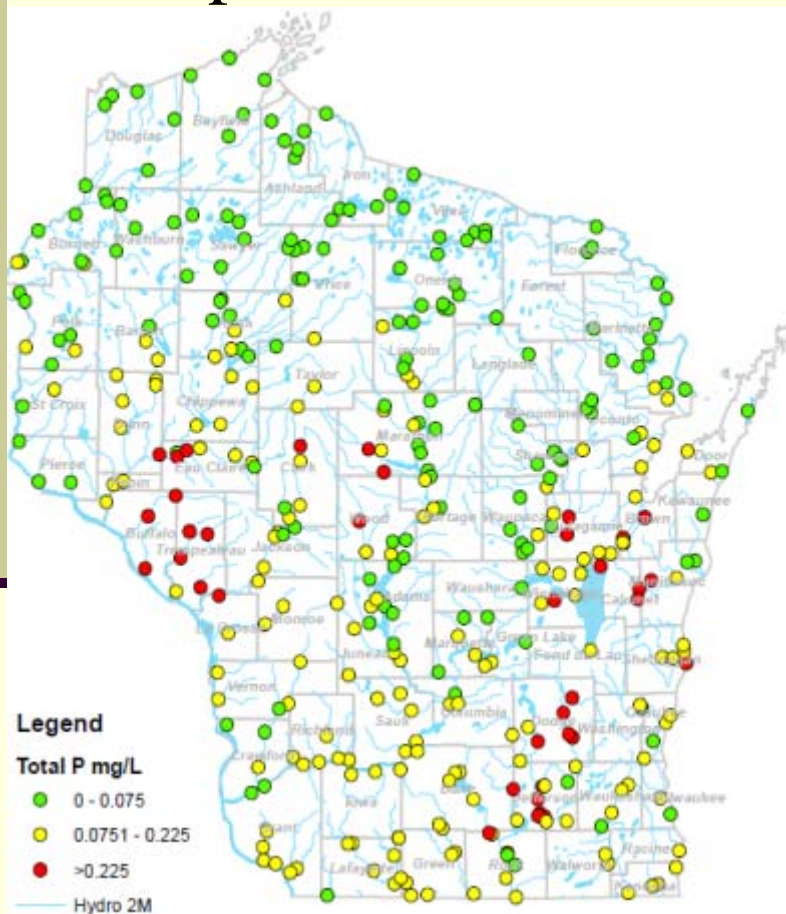


Nitrogen

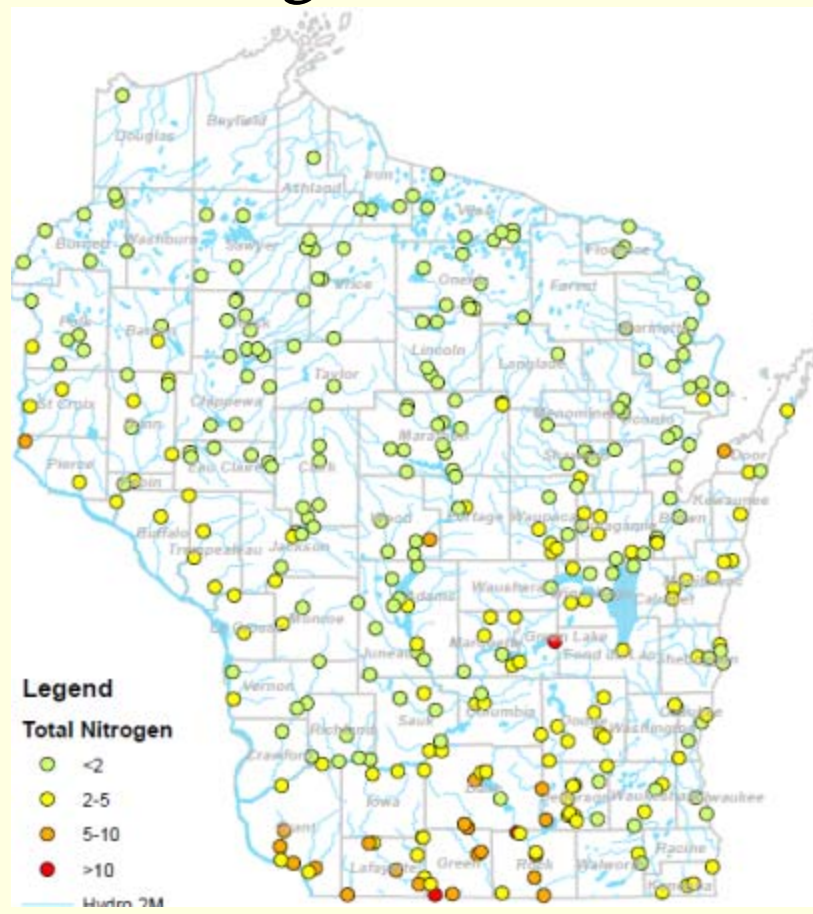


# Status

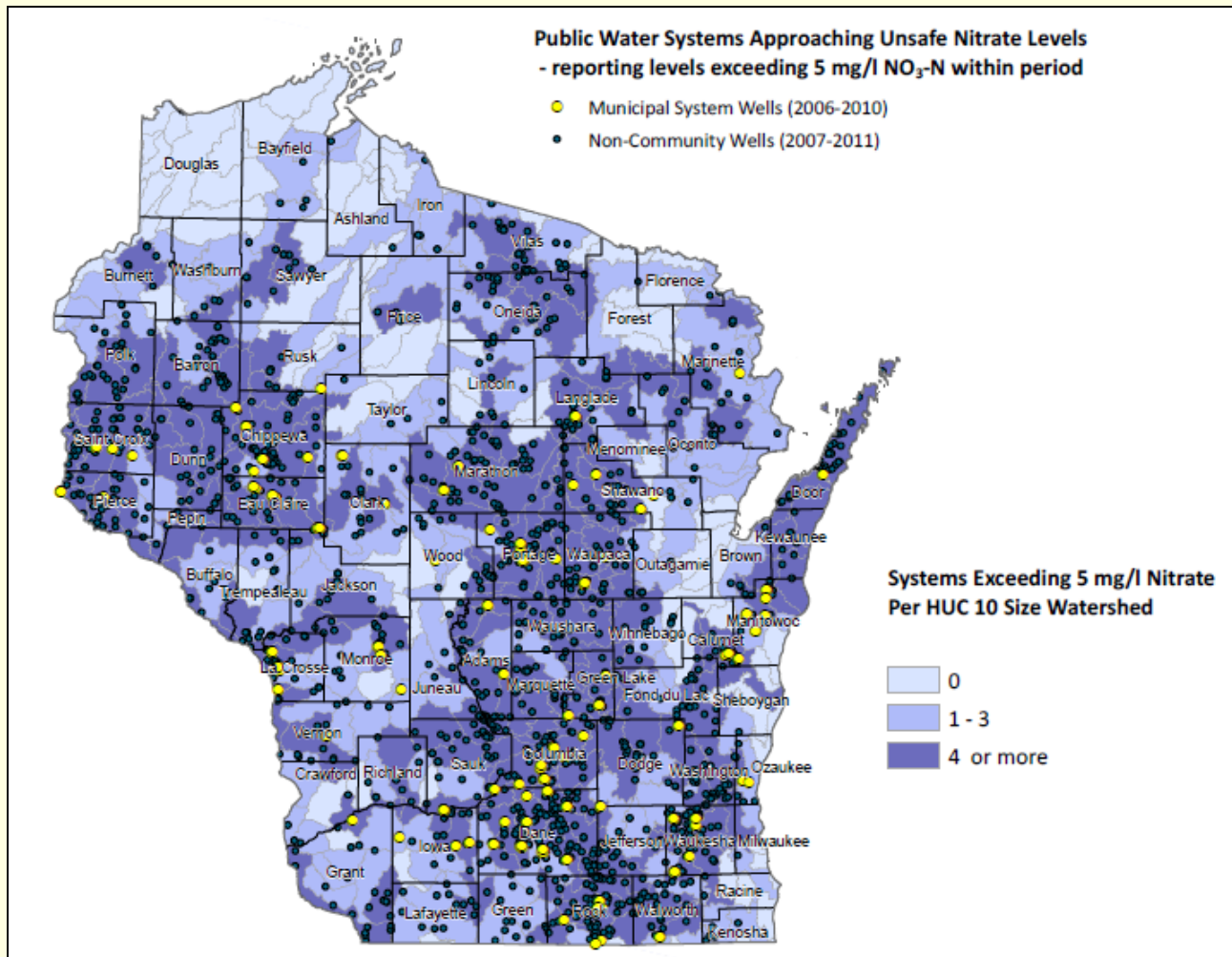
## Phosphorus in streams



## Nitrogen in streams

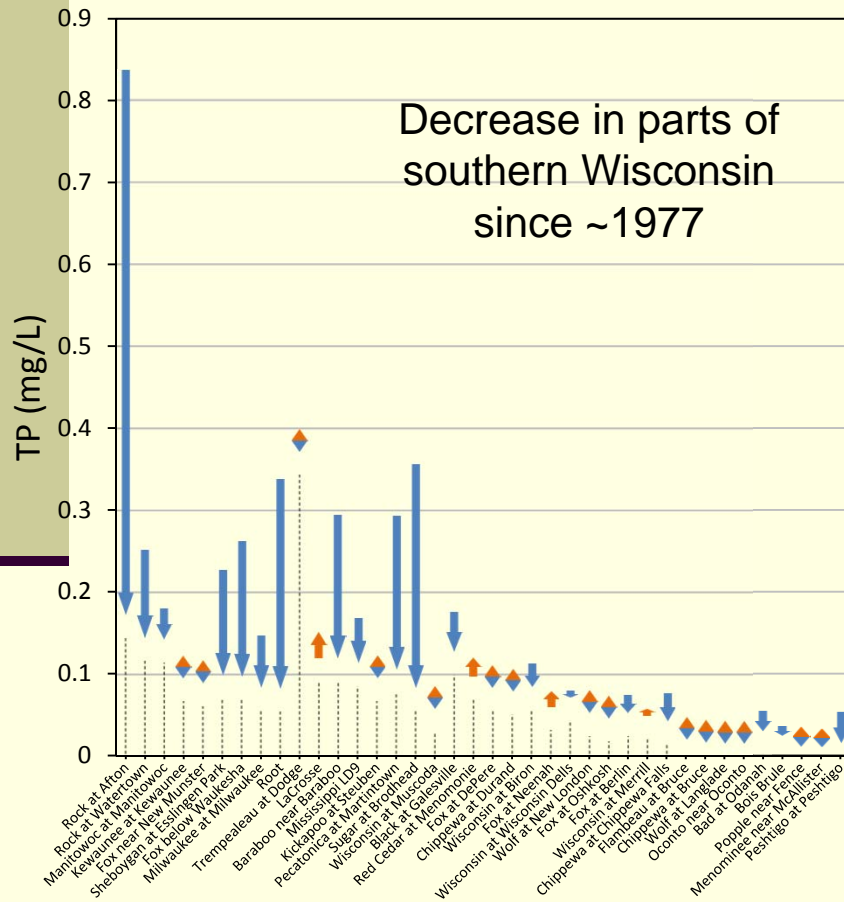


# Groundwater Status

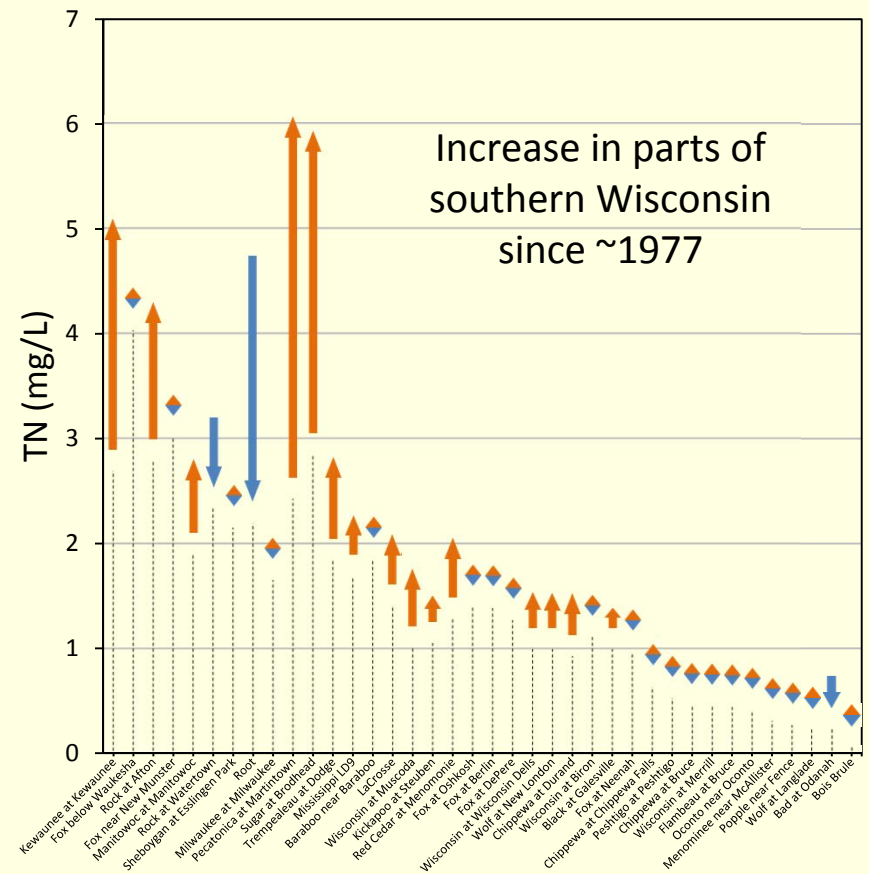


# Trends

## Phosphorus



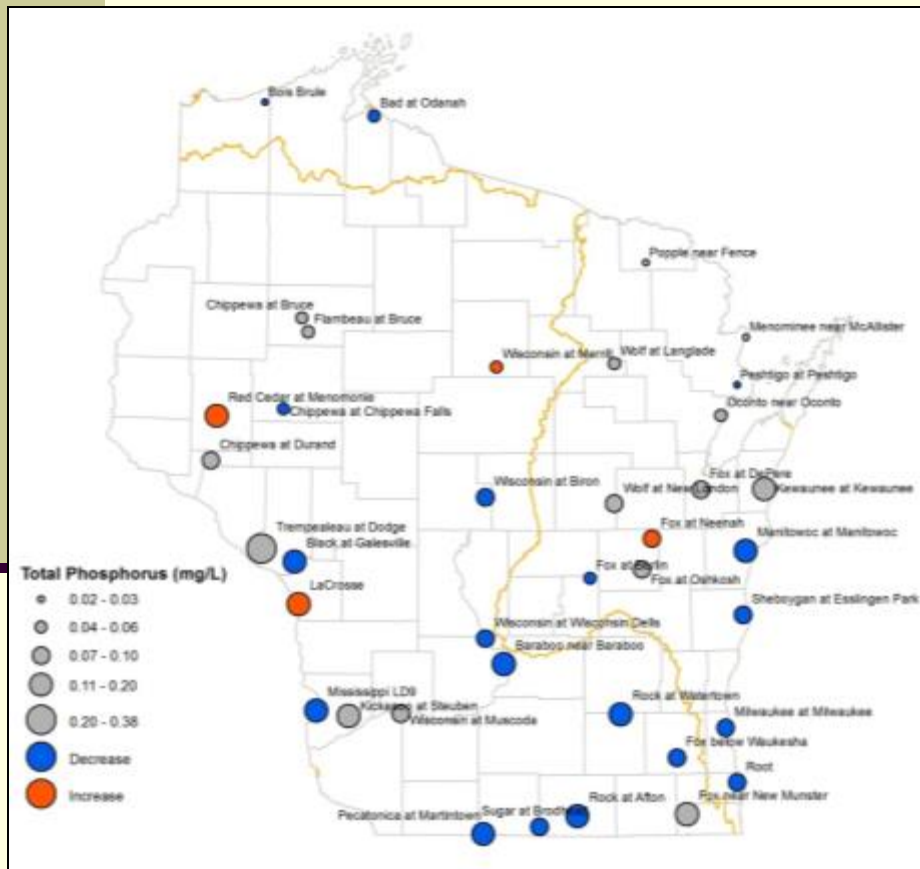
## Nitrogen



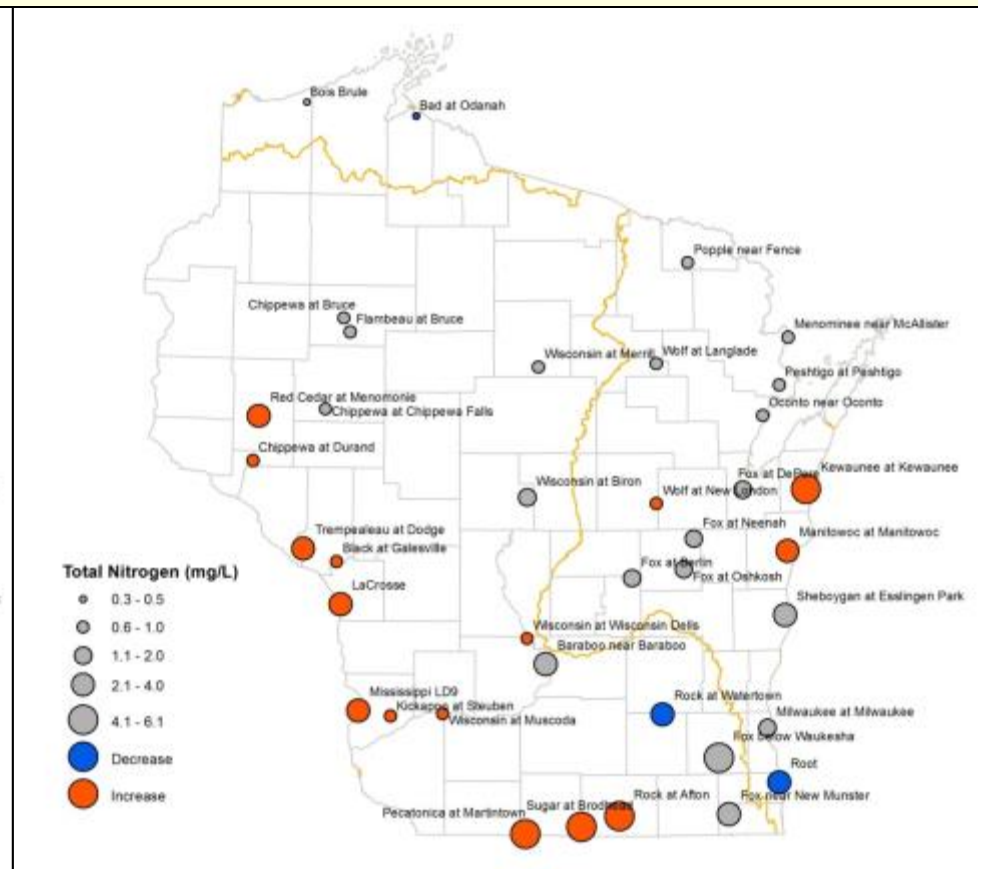


# Trends

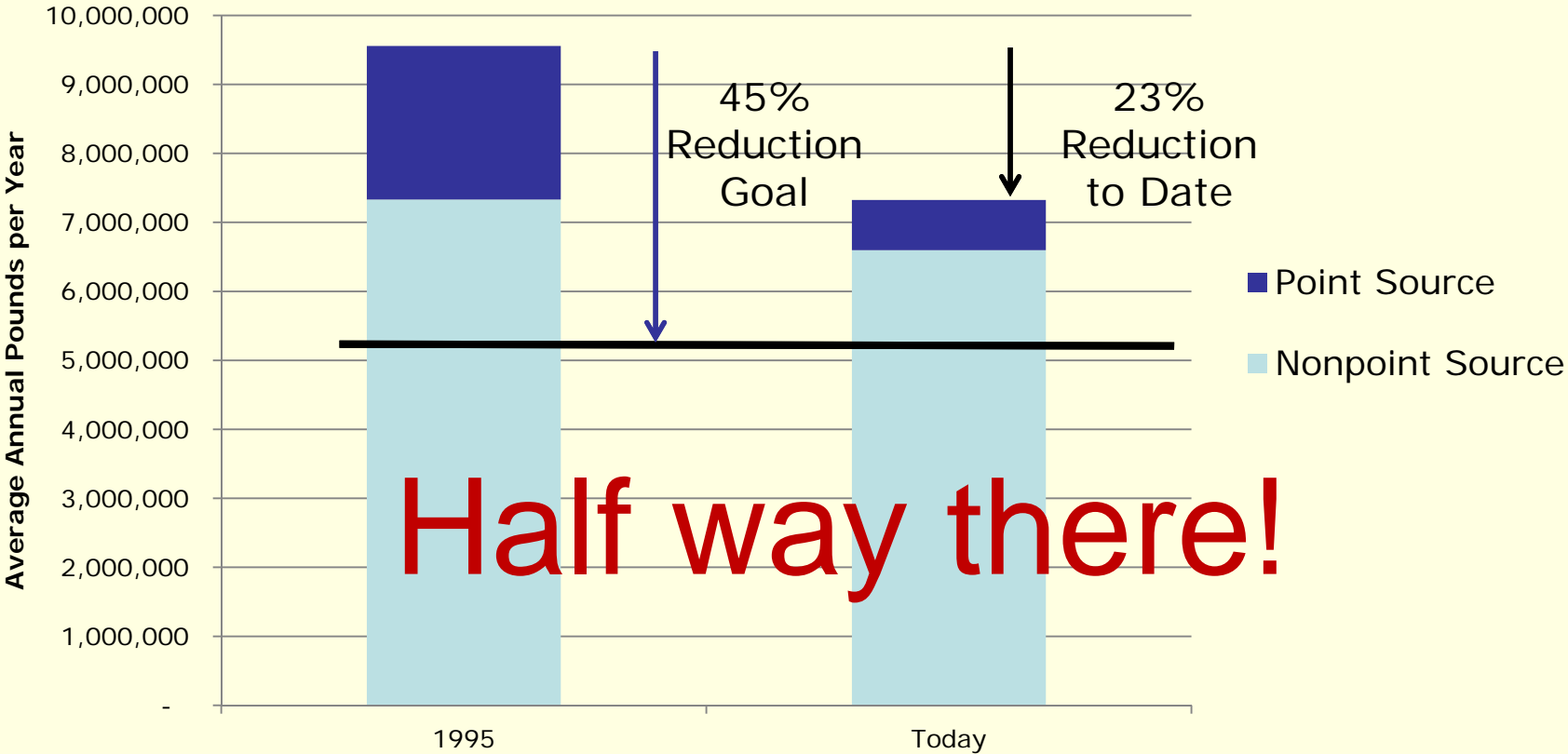
## Phosphorus



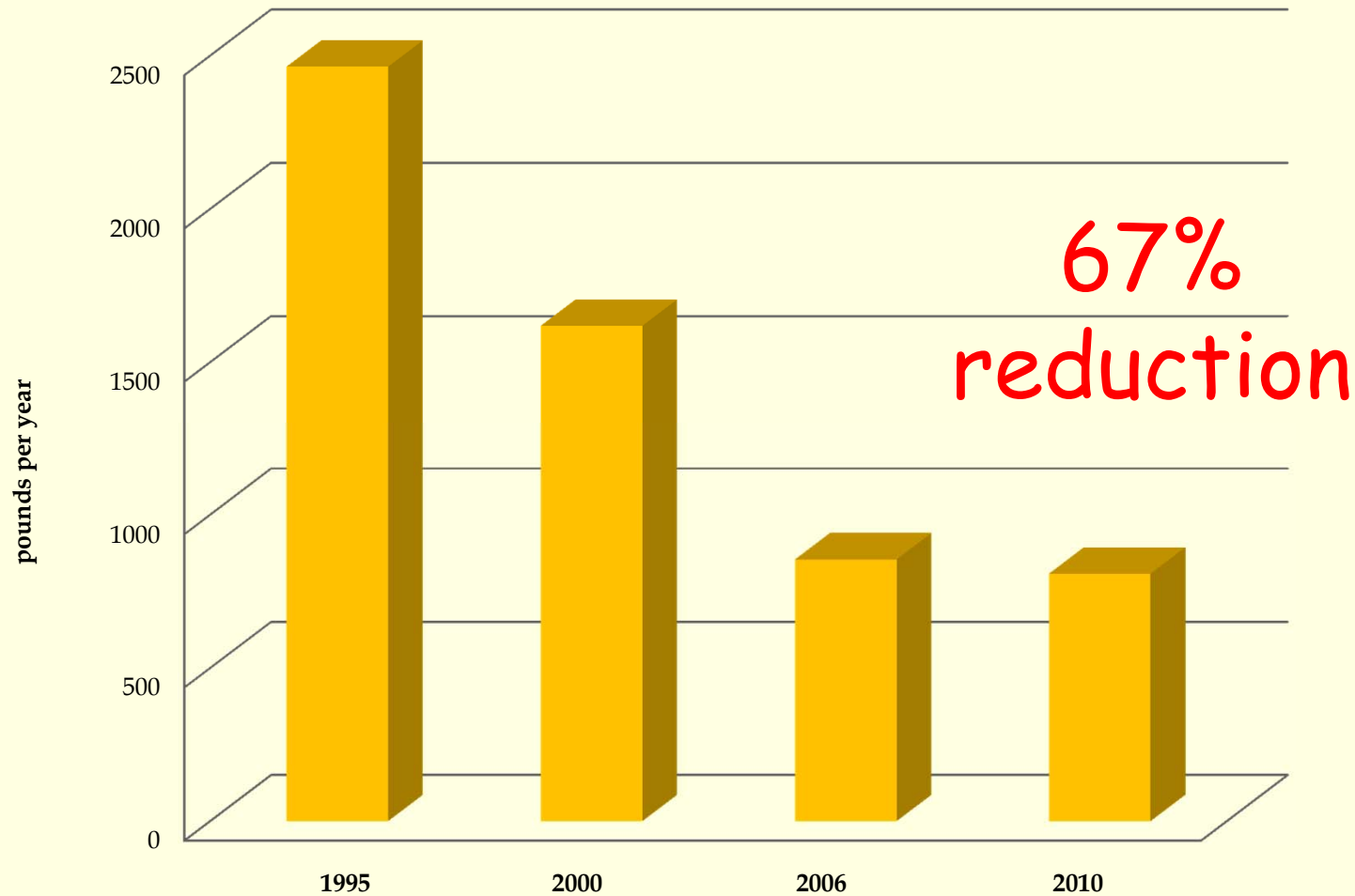
## Nitrogen



# 45% Reduction Phosphorus – Mississippi River Basin: Progress



# Point Source Phosphorus Discharges -- Mississippi River Basin



54% reduction in Lake Michigan Basin

# Point Source Permits

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- Programs in place for phosphorus:
  - Wastewater facilities –
    - technology and water quality based limits
    - Enhancing nitrogen monitoring
  - CAFO permits
  - MS4 permits

# Emphasis on Agricultural Nonpoint Source Management

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- Federal, state and local programs
  - Over \$50 million available in Wisconsin for 2013
- University of Wisconsin – CALS Nitrogen Science Summit – 2014

# Tracking/Accountability

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- System in place to track wastewater discharges phosphorus contributions
- No statewide system in place to track agricultural nonpoint source phosphorus contributions
  - Lack baseline
  - Lack good system of best management practice installation/maintenance
  - Lack means to translate BMP installation to load reductions

# Working on Building Tracking System

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- Use county based systems
- Aggregate information at the HUC 12 small watershed level
- Incorporate point source information at the HUC 12 small watershed level

# Monitoring

- Major basin, HUC 10 watershed , HUC 12 small watershed, edge-of-field monitoring
- Enhancing river long-term trend network
  - Sites may fit with Mississippi River and Lake Michigan networks





# Numeric Nutrient Water Quality Criteria

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- Adopted and EPA approved phosphorus criteria for streams, rivers, lakes, reservoirs and Great Lakes
- Conducting further research on nitrogen in streams
  - Focusing on high nitrogen/low phosphorus streams

# Annual Reporting

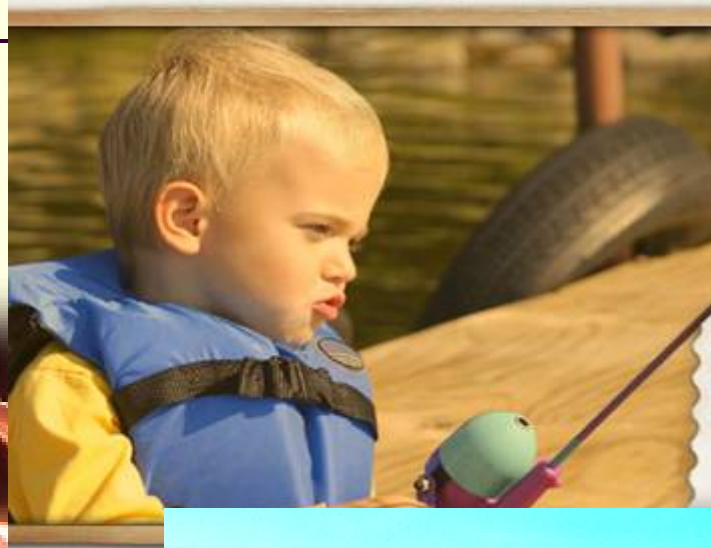
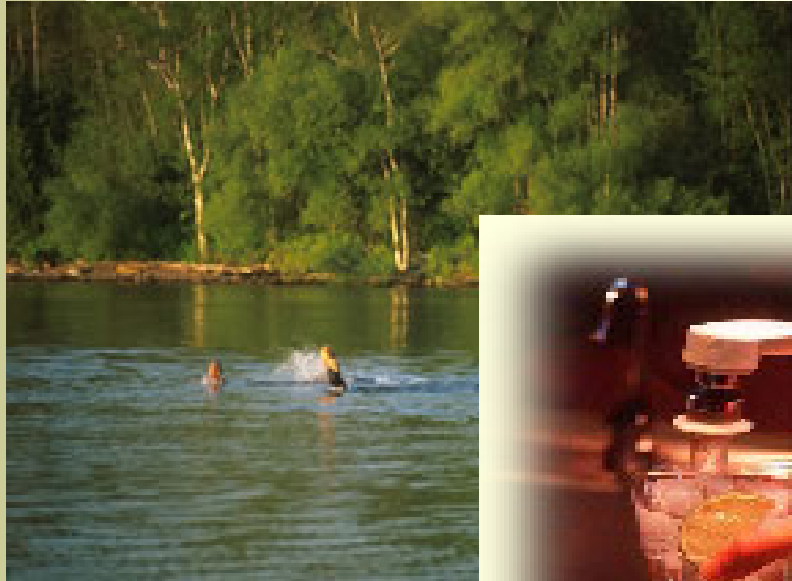
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- Annual Nutrient Summit
- Reports on website

# What Does This Mean?

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- Need to “fully” implement the federal, state and local programs we have in place
  - Continue or increase funding
- Better develop our approach to managing nitrogen
- Track what is being accomplished
- Report periodically



# WI Nutrient Management Regulations

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## NR 151 & ATCP 50 rules



**Wisconsin Department of Agriculture, Trade and  
Consumer Protection**

**Sara Walling**

Nutrient management and water quality section chief

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**AGRICULTURE IS A \$59 BILLION ANNUAL BUSINESS RESPONSIBLE FOR MORE THAN 10% OF JOBS IN THE STATE, SO IT'S ESSENTIAL THAT WE PROTECT OUR AGRICULTURAL LANDS, FOOD, AND CONSUMERS**

**That's why nutrient management planning is so important!**



# What is Expected of Farmers?

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- **Meet tolerable soil loss (T)** on cropped fields
- **Develop and follow 590 Nutrient Management** technical standard
- **Prevent direct runoff from feedlots** or stored manure to waters of the state
- **Limit livestock access** along waters to maintain vegetative cover
- **Maintain manure storage** structures to prevent leaking and overflow
- **Follow manure storage technical standards** for constructing and abandoning

Near surface water or areas susceptible to groundwater contamination

- **Do not stack** manure in an unconfined pile
- **Divert clean water** away from feedlots, manure storage, and barnyards

# When Are Producers Required to Have a Nutrient Management Plan?

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## ATCP 50.04 (3)

Nutrient management plans need to include every field that has mechanically applied nutrients. The farmer shall have and follow an annual NM plan when applying nutrients to any field.

**Nutrients** include nitrogen, phosphorus, and potassium from manure, legumes, organic byproducts, and commercial fertilizer.

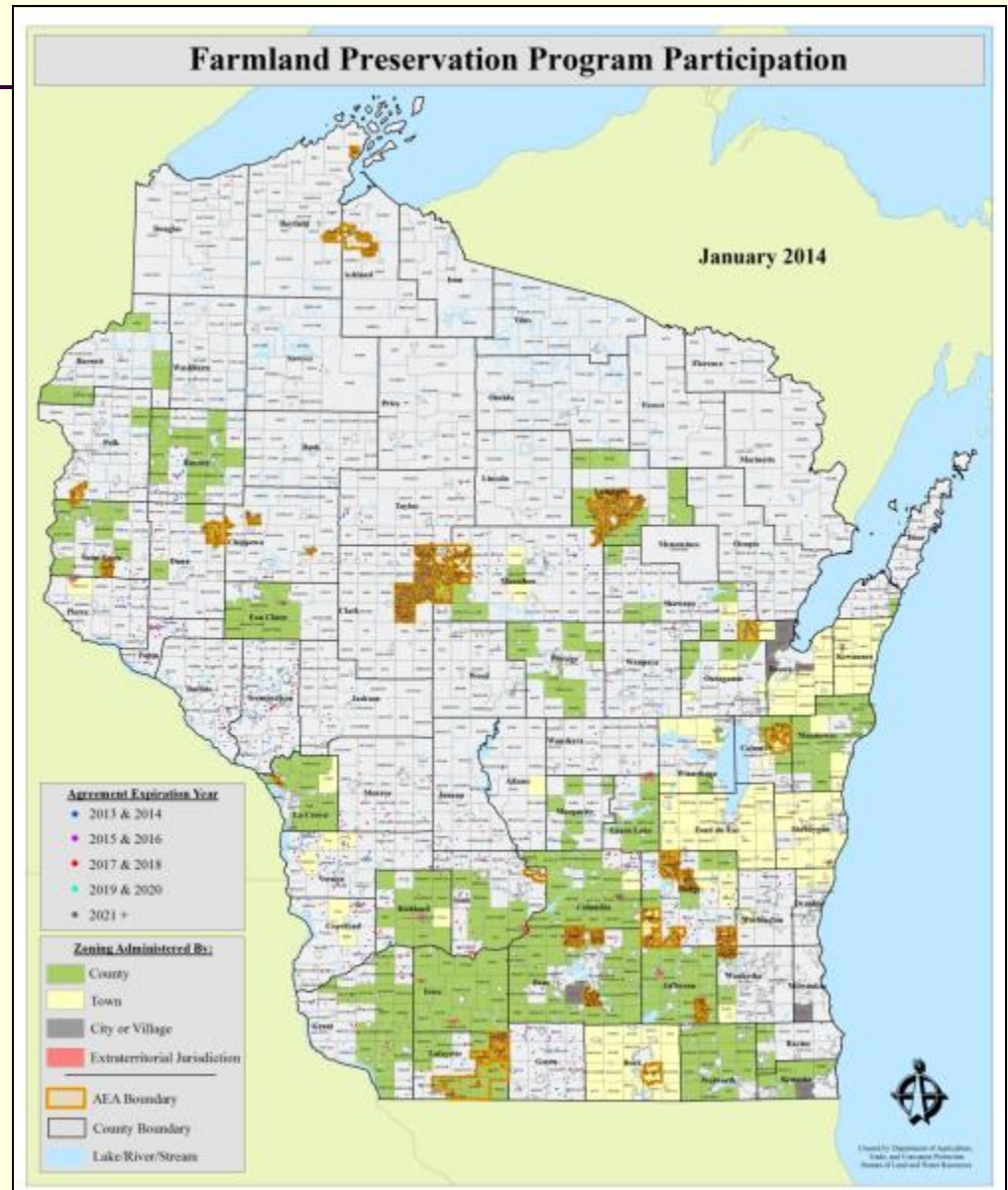
Effective January 2008.



# WI Certified Exclusive Ag Zoning

## FPP Tax Credits:

- **\$7.50/acre/yr** - Ag preservation zoning district
- **\$5.00/acre/yr** - if in Agricultural Enterprise Area (15 year agreements)
- **\$10.00/acre/yr** - if in AEA and zoning



# Programs

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- Farmland Preservation - \$19 million/year
- Nutrient Management Cost-share - \$1.2 million/yr
- Nutrient Management Farmer Education - \$175,000/yr
- SnapPlus Nutrient Management Planning Software - \$200,000/yr
- Countless partnerships with UW, Extension, DNR Programs, NRCS
  - NPM, GLRI, Grazing Brokerage Program, etc.

# What's in a Nutrient Management Plan?



- Accounts for **ALL** crops, management decisions, and N-P-K nutrients for the crop rotation
- Soil testing:  
**UW Soil test need – nutrient credits = fertilizer to apply**
- Limitations on P applications to reduce P delivery to water systems
- Restrictions on nutrient application rates, timing and method where sensitive landscape features exist
- Biosolids - Contain the P removed from WWTPs is applied to local farm fields
  - One ton of biosolids contains 30-50 times more P than one ton of dairy manure

# Core Nutrient Management Principles

- Nutrient applications **must not run off** the intended application site
- Fields receiving nutrients **must have sheet and rill soil erosion controlled** to tolerable soil loss rates or “T” over the crop rotation
- Areas of concentrated flow, resulting in reoccurring gullies, **must be protected with perennial vegetative cover**



**Requires qualified planners to prepare the plan:**

**Certified Crop Adviser, Professional Agronomist, Soil Scientist, Professional Crop Consultant, farmer planners**

# WI 590 NM plan addresses water quality with seasonal application restrictions

**Blue** = spreading restrictions for **surface waters** non-winter applications.

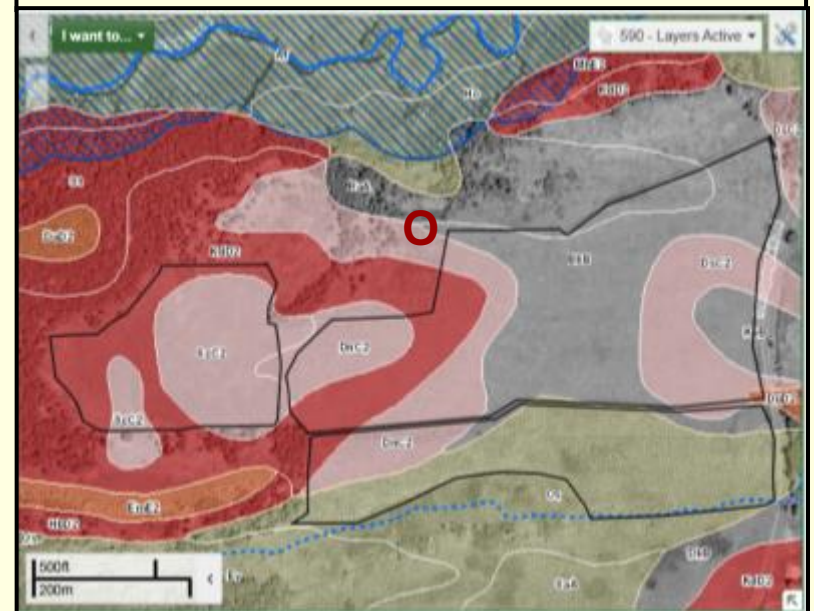
**Blue & Red** = **No winter spreading** (slopes > 12%)

**Pink** and **clear** can have winter manure apps if contoured or if slopes are 9% or less. Winter manure apps can not exceed 7,000 gals/acre or P removal of the crop.

**Yellow** = **N soil restrictions**. These soils are likely to leach N to groundwater. Best to Spring apply.

**O** = wells; incorporate applications 200' up slope of **wells**

## Nutrient Application Restriction Maps free for all of Wisconsin



[www.ManureAdvisorySystem.wi.gov](http://www.ManureAdvisorySystem.wi.gov)

# Benefits of a Nutrient Management Plan

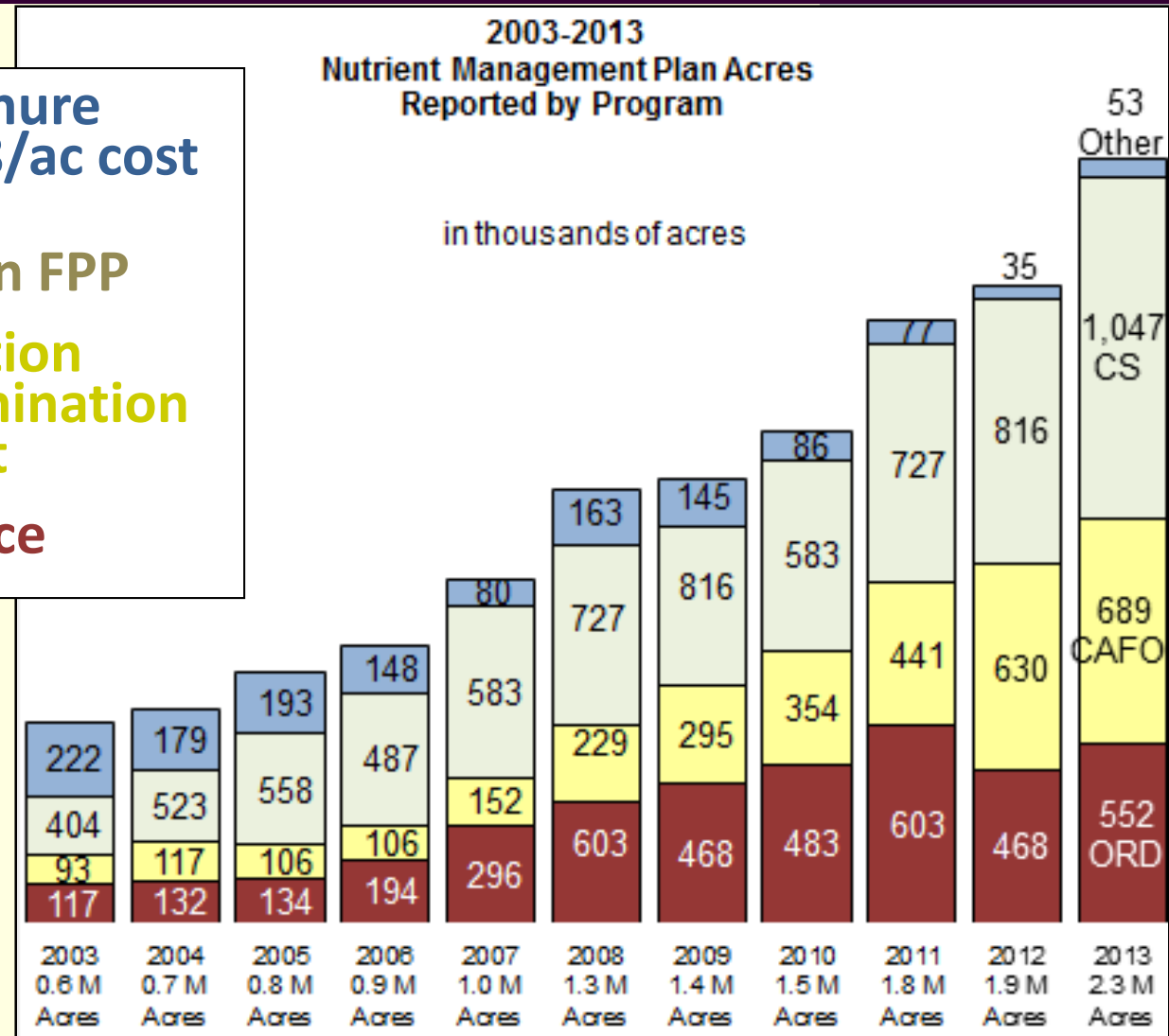
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- Helps to manage applications of nutrients to fields to **maximize** profitability
- Helps reduce runoff risks and **minimize** groundwater and surface water degradation
- Provides a defense to public and private nuisance lawsuits if in compliance with state and local regulations and following a NM plan that meets state standards (ATCP 50)
- Track crops, nutrient applications, and meets soil conservation needs by field

*Snap Plus gives a record keeping system for past and present applications*

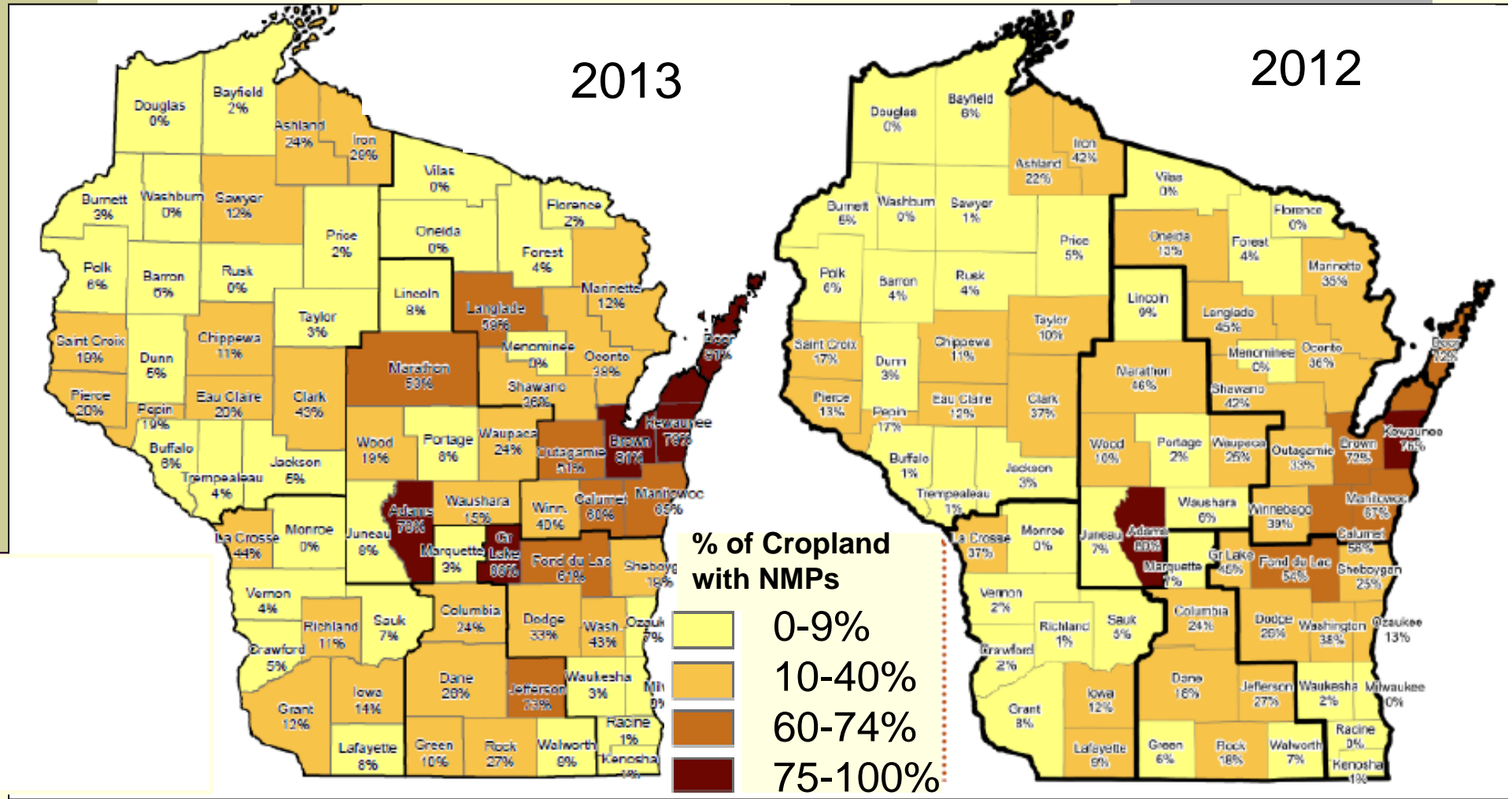
# 2013 Nutrient Management Plans cover ~ 26% of WI cropland

- Accepting manure storage or \$28/ac cost share
- Participating in FPP
- DNR WI Pollution Discharge Elimination System permit
- Local Ordinance



# More NM Plans

## % of County Cropland

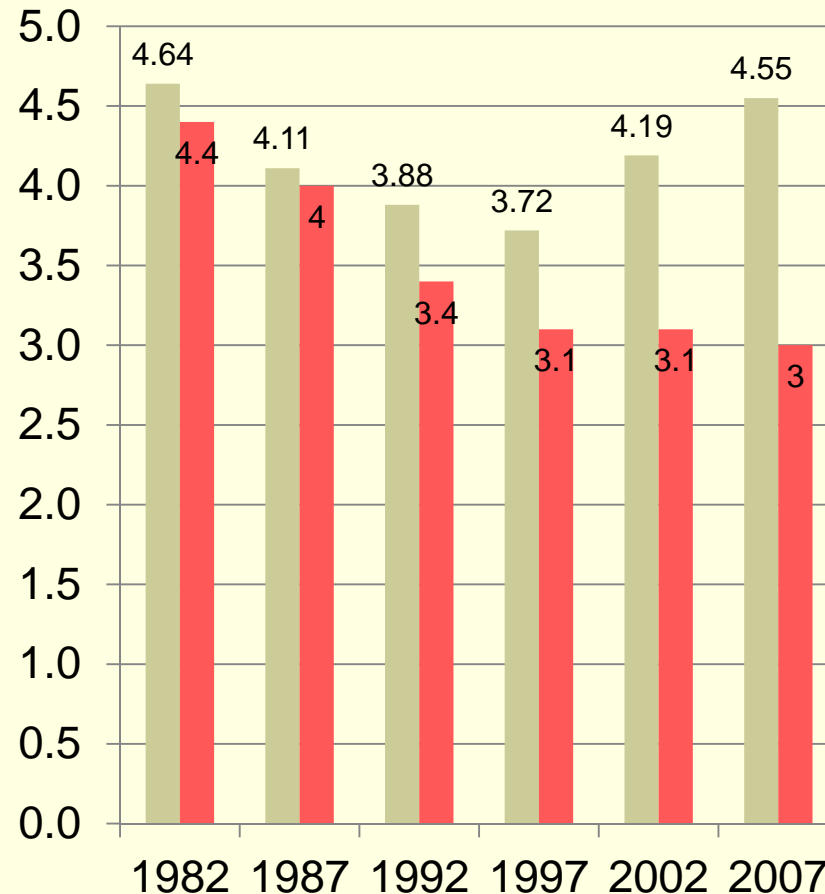




# Soil Erosion #1 nonpoint-source pollutant in US

## WI vs. US

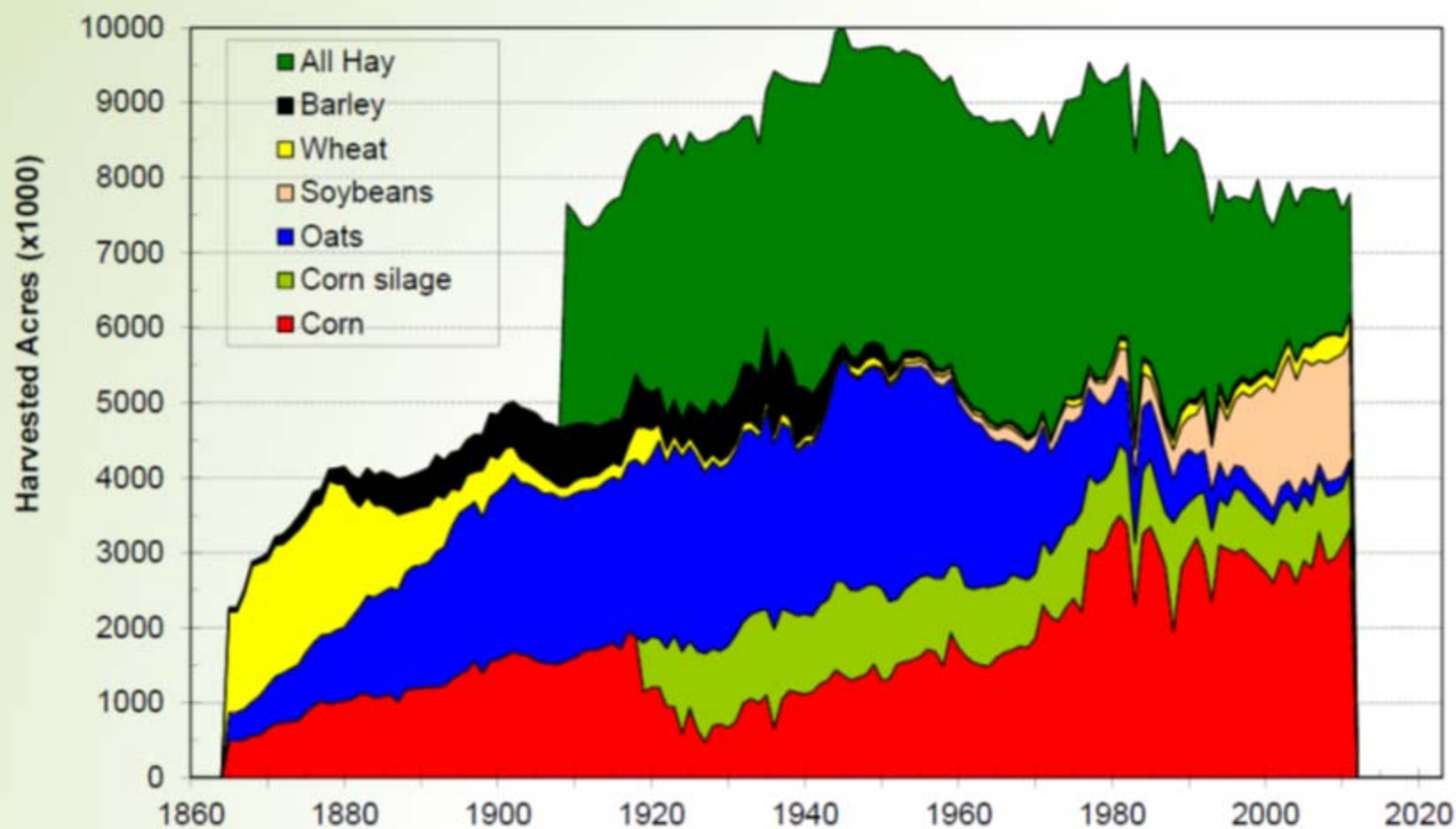
### 2007 National Resources Inventory



■ WI Average Soil Erosion in Tons/Acre/ Year on Cultivated Cropland

■ US Average Soil Erosion in Tons/Acre/ Year on Cultivated Cropland

# Harvested Acreage of Various Crops in Wisconsin



# Other DATCP Initiatives

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- Nutrient Management Farmer Education and Grant Program - ongoing
- Nutrient Management Farmer Survey – Summer 2014
- Manure Advisory System
- 590 Nutrient Management Standard Revision - ongoing

# Questions?

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